

7 INTERGOVERNMENTAL COORDINATION ELEMENT

Coordination between local, State, regional, and federal government entities are complex. In order to curtail replication of various endeavors by different levels of government and encourage cooperation and efficiency, it is essential that the lines of communication are clear. Intergovernmental cooperation is important because many local government issues cross jurisdictional boundaries and affect more than one community. Land use, roads and traffic, economic conditions, housing, crime, and effects from growth and development are all issues that spill over municipal boundaries. Increased communication technologies and personal mobility also result in people and resources moving across political boundaries.

This element reviews and contains polices to improve intergovernmental communication. Staff identified existing methods of intergovernmental coordination, and determined where communication deficiencies between Lake County, municipalities, and various organizations exist. After analyzing current trends, objectives and policies were formulated to enhance coordination between the 14 municipalities, organizations in and around Lake County, and citizens, as well as to enhance coordination among local governments with state and regional agencies.

The County will ensure the effectiveness and efficiency of all governmental services and programs by fostering intergovernmental coordination between the county; its municipalities; Lake-Sumter Metropolitan Planning Organization (LSMPO) and the Lake County School Board; adjacent governments; utilities and quasi-public agencies; and regional, state and federal governments.

Lake County will coordinate its programs and Comprehensive Plan with the programs and plans of municipalities, agencies and adjacent counties to ensure effective and efficient delivery of public services. Moreover, Lake County will coordinate its Comprehensive Plan with the plans and programs of regional, state and federal agencies in order to more effectively and efficiently address cross jurisdictional issues. Ensuring that the impacts resulting from the implementation of the Lake County Comprehensive Plan upon development in municipalities, adjacent counties, regions and the State are addressed through the effective use of the following intergovernmental coordination mechanisms is also a County priority. A tool that will be used to achieve this goal is to establish Joint Planning Area Agreements with the 14 municipalities and utilize the informal mediation process of the East Central Florida Regional Planning Council to implement the goals, objectives and policies of the Comprehensive Plan.

GOAL 1.0 IGC

The County shall ensure the effectiveness and efficiency of all governmental services and programs by fostering intergovernmental coordination between the county; its municipalities; Lake-Sumter Metropolitan Planning Organization (LSMPO); Lake County School Board; adjacent governments; utilities and quasi-public agencies; and regional, state and federal governments.

OBJECTIVE 1.1 COORDINATION OF THE LAKE COUNTY COMPREHENSIVE PLAN WITH ADJACENT LOCALITIES

Lake County shall coordinate its programs and Comprehensive Plan with the programs and plans of municipalities, agencies and adjacent counties to ensure effective and efficient delivery of public services, and will strive to update, maintain, or adopt new interlocal agreements within one year of the adoption of the Intergovernmental Coordination Element.

Policy 1.1.1 Joint Planning Committees

The County shall form and utilize joint City/County planning committees, to ensure consistency between comprehensive plan programs and issues.

Policy 1.1.2 Multiparty Development Agreements

The County shall seek multiparty agreements (e.g., City/County/developer tri-party agreements) as a means to expedite facility improvements and reduce public costs.

Policy 1.1.3 Coordinated Concurrency Management Systems

The County shall coordinate with the Cities when applicable in the implementation of their concurrency management system for compatible adopted levels of service.

Policy 1.1.4 Policy Coordination

The County will form a local council to provide a policymaker forum to coordinate growth plans and programs and to resolve interlocal disputes. The council shall be comprised of representatives from the Municipalities, School Board, and County to ensure that there is intergovernmental coordination and communication between all entities in land use decisions.

Policy 1.1.5 Advance Notification of Land Use Requests and Changes in Land Use Regulations

The County shall continue to transmit advance notification of requests for land use, zoning and development approval and changes in land use regulations to municipalities that may be affected and the School Board as required through interlocal agreements with the Cities and the School Board of Lake County.

Policy 1.1.6 Interlocal Agreements for Land Use

The County shall develop new, update or maintain existing interlocal agreements or Joint Planning Agreements with the Cities for future annexations which include procedures and criteria to implement, at a minimum, the following: compatibility between adjacent future land

use designations, consistency between land development regulations, future annexation area, and/or utility service areas and land use compatibility.

Policy 1.1.7 Incorporated Policies and/or Objectives

The following policies from other elements are hereby incorporated into this Element by this reference thereto as if fully set forth herein verbatim:

- Future Land Use Element:
 - Policy 12.2: Establish Future Service Areas.
- [Capital Improvements](#)
 - Not Applicable
- [Conservation Element](#)
 - Policy 2.1.2: Plan for Safe Withdrawal Rates of Water.
- [Economic](#)
 - Policy 4.2: Target Industries and Occupations.
 - Policy 9.1: Target Areas.
- [Housing Element](#)
 - Not Applicable
 - Public Facilities Element:
 - [Aquifer Recharge Sub-Element](#):
 - Not Applicable
- [Potable Water Sub-Element](#):
 - Policy 2.1: Coordination of Services with the Municipalities.
- [Sanitary Sewer Sub-Element](#):
 - Policy 1.1: Coordination of Services with the Municipalities.
- [Solid Waste Sub-Element](#):
 - Policy 6.5: Regulation of the Waste Stream.
 - Policy 9.2: Intergovernmental Coordination.
- [Storm water Sub-Element](#)
 - Not Applicable
- [Recreation](#)
 - Policy 2.1: Coordination.
 - Policy 5.1: Trails Program.
 - Policy 8.1: Coordination and Facilitation.

- Policy 8.3: Co-location.
- Policy 8.4: Mutual Use Agreement.
- Policy 8.5: Interlocal Agreements.
- Policy 8.6: Non-Profit Recreation Providers.
- Policy 8.7: Joint Agency Funding
- [Transportation Element:](#)
 - Policy 4.1: Coordination and Consistency with Other Agencies.
 - Policy 4.2: Policy 4.2: Collaborative Planning.

Policy 1.1.8 Coordinated Efforts to Protect Established Residential Areas

The County will work diligently with the municipalities for the protection of established residential uses, through formal and informal agreements. Emphasis will be placed on protecting homes from adverse impacts caused by incompatible land uses, cut through traffic, provide transitional uses where needed on border parcels and provide adequate separation of homes from land uses that are sensitive in nature and locally unwanted.

Policy 1.1.9 Coordination with Local Governments within Wekiva Study Area

The County shall coordinate with other local county and municipality governments located in the Wekiva Study Area (WSA) to ensure a consistent approach to springs, springshed, and aquifer recharge protection.

Policy 1.1.10 Interlocal Agreement within the WSA

The County shall coordinate and propose an interlocal agreement relating to land development regulations, stormwater management, and other matters of shared interest that impact the springs and springshed within the WSA. The interlocal agreement, containing joint strategies for springs protection, shall be implemented by local governments having development activities or development review authority, and with the consent of regulatory agencies having permitting authority within the WSA.

Policy 1.1.11 Joint Strategies for Water Supplies

The County shall propose joint strategies for protection of water resources through water supply planning, specifically addressing identification and use of alternative water resources.

Policy 1.1.12 Joint Strategies for Land Acquisition

Propose joint strategies to coordinate land acquisition efforts for protection of water resources, environmentally sensitive lands and open spaces.

OBJECTIVE 1.2 COORDINATION OF THE LAKE COUNTY COMPREHENSIVE PLAN WITH THE LAKE COUNTY SCHOOL BOARD

Lake County shall coordinate its programs and Comprehensive Plan with the programs and plans of the Lake County School Board.

Policy 1.2.1 Use of School Data for Planning County Infrastructure

The County shall continue to include school enrollment data in transportation planning and capital programs. The County shall exchange data with the School Board for use in the respective capital planning programs.

Policy 1.2.2 Coordinate School Plans

The County shall coordinate with the Lake County School Board to discuss development plans for expansion of existing or new education facilities within the unincorporated County to ensure such activities are consistent with growth management and development plans established within the Lake County Comprehensive Plan. Also, coordinate and address any issues concerning impacts of such facilities on adopted levels of service established for roads, water, drainage, and solid waste services.

Policy 1.2.3 Avoid Duplication of Services

The County shall coordinate with the Lake County School Board and the municipalities to integrate recreation facilities on school property into the recreation system for Lake County to avoid duplication of services. In addition, school facilities shall continue to be available for public meetings and other public uses when demand warrants the use.

Policy 1.2.4 School Board Representation on Various County Boards

The County shall continue providing a position for a School Board representative at its Development Review Staff meetings and on the Local Planning Agency.

Policy 1.2.5 Policy Coordination Between School and County Boards

The County shall ensure effective coordination of the policies and programs of the School Board and Board of County Commissioners.

OBJECTIVE 1.3 COORDINATION OF THE LAKE COUNTY COMPREHENSIVE PLAN WITH REGIONAL, STATE AND FEDERAL AGENCIES

Lake County shall coordinate its Comprehensive Plan with the plans and programs of regional, State and Federal agencies in order to more effectively and efficiently address cross jurisdictional issues.

Policy 1.3.1 Compliance of State Development with Local Regulations

The County shall continue to review all State and other government development activities for consistency with the Comprehensive Plan and land development regulations. Such development will be considered subject to local regulation unless found to be statutorily exempt, in which case the County shall rely on other coordination mechanisms, including, but not limited to, informal negotiation, to ensure the compatibility of the development with County land development regulations.

Policy 1.3.2 Regional, State, and Federal Agencies

Lake County shall coordinate its comprehensive planning activities with the plans and programs of regional, State and Federal agencies by, at minimum, continuing to coordinate with the following agencies: East Central Florida Regional Planning Council; St. Johns River Water

Management District; Southwest Florida Water Management District; LSMPO; the Florida Departments of Environmental Protection, Transportation, and Community Affairs; the Florida Public Service Commission, the Florida Highway Patrol; and the Federal Agencies of Housing and Urban Development, Federal Transit Administration, Federal Environmental Protection Agency, Federal Emergency Management Agency, Lake County Water Authority and the Army Corps of Engineers. The County shall also seek legislative action by the Florida Legislature when the needs of the County so require. The County shall continue to work on issues with the Florida Association of Counties and shall consider working with the Florida League of Cities.

Policy 1.3.3 Coordination During Major Regional Transportation Construction Projects

The County will coordinate with the LSMPO, Florida Department of Transportation, and other jurisdictions and agencies to prepare in advance for the maintenance of traffic during construction of major regional transportation projects.

Policy 1.3.4 Participation in the Preservation and Protection of Lake County's Natural and Cultural Resources

The County shall recognize and participate in programs to ensure the beautification, preservation, and protection of designated Federal, State, and Local Scenic Highways and waterways; local, regional, state or federally designated environmentally sensitive areas; and sites listed on the National Register of Historic Places.

Policy 1.3.5 Coordination of Sewer Services within the Wekiva Study Area

The County shall coordinate with the Department of Health regarding onsite sewage treatment and disposal systems located in the Wekiva Study Area to ensure and coordinated approach to the provision of wastewater treatment.

Policy 1.3.6 Onsite Sewage Treatment and Disposal Systems

The County shall coordinate with the county health department regarding the owners of onsite sewage treatment and disposal systems that will be required to connect to central sewer facilities, and owners of onsite sewage treatment and disposal systems that will remain, including those that require a Department of Health permit or permit modification because of failing systems or systems requiring major repairs.

Policy 1.3.7 Notification of Central Sewer Availability

The County shall coordinate with publicly owned or investor owned central sewer providers regarding the process for notification of existing owners of the availability of central sewer facilities.

OBJECTIVE 1.4 IMPACT OF THE LAKE COUNTY COMPREHENSIVE PLAN ON OTHER JURISDICTIONS

To ensure that the impacts resulting from the implementation of the Lake County Comprehensive Plan upon development in municipalities, adjacent counties, regions and the State are addressed through the effective use of the following intergovernmental coordination mechanisms.

Policy 1.4.1 Incorporated Policies and/or Objectives

The following policies from other elements are hereby incorporated into this element by this reference as if fully set forth herein verbatim:

Future Land Use Element:

- Policy 12.1: Adopt Joint Planning Areas.
- Policy 12.5: Evaluate JPA Effectiveness.

Capital Improvements:

- Policy 2.7: Intergovernmental Assistance.

Conservation Element:

- Policy 6.5: Coordinate with Agencies.

Economic:

- Policy 8.1: Business Friendly Land Use Allocations.

Housing Element:

- Policy 14.1: Use of Common Data Sources.

Public Facilities Element:

Aquifer Recharge Sub-Element:

- Policy 1.4: Support of Federal, State, and Local Agencies.
- Policy 1.7: Intergovernmental Coordination.

Potable Water Sub-Element:

- Policy 3.1: Extension of Service to New Development.

Sanitary Sewer Sub-Element:

- Policy 4.1: Extension of Service to New Development.

Solid Waste Sub-Element:

- Policy 9.2: Intergovernmental Coordination.

Storm water Sub-Element:

- Policy 1.6: Coordination with Adjacent Jurisdictions

Recreation:

- Policy 8.1: Coordination and Facilitation

Transportation Element:

- Policy 4.1: Coordination and Consistency with other Agencies.
- Policy 4.2: Collaborative Planning.
- Policy 4.3: Consistent Plans.

OBJECTIVE 1.5 COORDINATION OF LEVEL OF SERVICE STANDARDS

The County shall maintain coordination efforts, with responsible local, regional, LSMPO and State authorities, School Board and private utility companies, as appropriate, to ensure consistency with adopted level of service standards.

Policy 1.5.1 Incorporated Policies and/or Objectives

The following policies from other elements are hereby incorporated into this element by this reference thereto as if fully set forth herein verbatim:

Future Land Use Element:

- Objective 12.0: Intergovernmental Coordination.
- Policy 12.1: Adopt Joint Planning Areas.
- Policy 12.7: Coordinate Levels of Service.

Capital Improvements:

- Policy 1.2: Apply Level of Service Categories to Public Facilities.

Conservation Element:

- Policy 3.2.2: Stormwater Management Guidelines.

Economic:

- Not Applicable.

Housing Element:

- Not Applicable

Public Facilities Element:

Aquifer Recharge Sub-Element:

- Policy 3.3: Protection of Recharge Volume.

Potable Water Sub-Element:

- Policy 1.1: Level of Service Standards.

Sanitary Sewer Sub- Element:

- Objective 2.0: Level of Service Standards.

Solid Waste Sub-Element:

- Objective 6.0: Solid Waste Management Facility Planning.

Storm water Sub-Element:

- Policy 2.6: Provide Effective Stormwater Treatment.

Recreation:

- Policy 4.3: Level of Service.

Transportation Element:

- Policy 1.4: Use of Level of Service (LOS) Maximum Volumes.

OBJECTIVE 1.6 EXCHANGE OF SUPPORT AND DATA

The County shall increase the effectiveness and efficiency of public programs and minimize costs by providing, seeking and sharing information.

Policy 1.6.1 Internet Services

Lake County will continue to provide information on its internet Webpage. This information includes the agendas and minutes of the meetings of the Board of County Commissioner and many of its supporting citizen and staff committees, information on the County Departments, important county documents and progress statements on major work efforts, such as road construction projects.

Policy 1.6.2 Sharing of Geographical Information Systems (GIS) Data

The County will continue to provide access to its GIS system via the internet webpage.

Policy 1.6.3 Review of County Plans

The County shall coordinate the transmission of copies of the County's proposed Plan updates, land development regulations, other design standards and Capital Improvements Programs for City, the School Board and adjacent county review and comment prior to Board action.

Policy 1.6.4 Sharing of Resources

The County will continue to provide land use data and socio-economic data to the Cities, the School Board and other levels of government and agencies.

Policy 1.6.5 Incorporated Policies

The following policies from other elements are hereby incorporated into this Element by this reference thereto as if fully set forth herein verbatim:

Future Land Use Element:

- Policy 12.1: Adopt Joint Planning Areas.

[Capital Improvements:](#)

- Policy 2.7: Intergovernmental Coordination

[Conservation Element:](#)

- Policy 2.1.6: Ensure Supply of Safe Potable Water.
- Policy 5.1.2: Keep Flood Information Updated.
- Policy 18.2: Use Soil Survey Data.

[Economic:](#)

- Policy 5.1: Direction and Focus.
- Policy 7.3: Clearinghouse of Agricultural Information.

Housing Element:

- Policy 1.3: Planned Development Tracking.
- Policy 1.3.2: Update Planned Development Database.
- Policy 1.4: Parcel Location Assistance.
- Policy 2.1: Promote Maintenance of Housing.
- Policy 14.1: Use of Common Data Sources.
- Policy 4.1: Master Site File Update

Public Facilities Element:

Aquifer Recharge Sub-Element:

- Policy 1.2: Floridan Aquifer Vulnerability Assessment (FAVA) Map.

Potable Water Sub-Element:

- See Future Land Use Policy 12.7

Sanitary Sewer Sub- Element:

- See Future Land Use Policy 12.7

Solid Waste Sub-Element:

- See Future Land Use Policy 12.7

Storm water Sub-Element:

- Policy 1.2: Priorities for Stormwater Master Planning.
- Policy 5.1: Regional Master Stormwater Management Plan

Recreation:

- Policy 1.3: Planning Process
- Policy 3.2: Partnership Plan

Transportation Element:

- Policy 4.1: Coordination and Consistency with other Agencies.
- Policy 4.2: Collaborative Planning.
- Policy 4.3: Consistent Plans.

OBJECTIVE 1.7 CONFLICT RESOLUTION

The County shall endeavor to prevent and resolve conflicts and inconsistencies with other governments and agencies, through the use formal and informal mediation and conflict resolution techniques.

Policy 1.7.1 Regional Planning Council Conflict Resolution

In cases where the County is unable to resolve intergovernmental conflicts through informal means or existing coordination mechanisms, the County shall follow policies stipulated in the Interlocal Agreement. The Interlocal Agreement provides a three step process for mediation to use when informal negotiations have failed. If needed, the County shall adhere to the provisions of Chapter 164, Florida Statutes (the "Florida Governmental Cooperation Act"). The East Central Regional Planning Council (ECFRPC) mediation process shall be considered, in particular, when the issue involved is of regional significance and the ECFRPC would have particular and significant expertise which would be of a unique value in terms of resolving the issue in dispute; and, when the dispute involves the location of a community residential home under Section 419.001(5), Florida Statutes, or its successor provision.

OBJECTIVE 1.8 JOINT PLANNING AREA AGREEMENTS

Lake County shall establish Joint Planning Area Agreements and utilize the informal mediation process of the East Central Florida Regional Planning Council to implement the goals, objectives and policies of the Comprehensive Plan.

Policy 1.8.1 Future Land Use Coordination

Lake County will coordinate with each municipality to ensure Future Land Use compatibility within their respective joint planning area boundaries.